

RICHLAND COUNTY

DEVELOPMENT & SERVICES COMMITTEE AGENDA



Tuesday, FEBRUARY 26, 2019

5:00 PM

The Honorable Allison Terracio

County Council District 5

The Honorable Gwen Kennedy

County Council District 7

The Honorable Jim Manning

County Council District 8

The Honorable Chip Jackson

County Council District 9

The Honorable Chakisse Newton

County Council District 11



Richland County Development & Services Committee
February 26, 2019 - 5:00 PM
Council Chambers
2020 Hampton Street, Columbia, SC 29201

1. **CALL TO ORDER** The Honorable Jim Manning

2. **APPROVAL OF MINUTES** The Honorable Jim Manning
 - a. December 18, 2018 [PAGES 7-8]

3. **ADOPTION OF AGENDA** The Honorable Jim Manning

4. **ELECTION OF CHAIR** The Honorable Jim Manning

5. **ITEMS FOR ACTION**
 - a. I move that all RC contracts must be reviewed & approved by the Office of the County Attorney & that notices under or modifications to RC contracts must be sent to the County Attorney, but may be copied to external counsel, as desired [MYERS] [PAGE 9]

 - b. I move that Richland County establish an Ordinance and/or Ordinance language revision to mirror or replicate that of the City of Columbia to reduce or eliminated the public safety concerns particularly with regard to those businesses that have had shootings on their business premises...[Manning and Kennedy] [PAGES 10-12]

 - c. Public Works: Medium Bulldozer procurement [PAGE 13]

 - d. Public Works: Asphalt Patch Truck procurement [PAGES 14-15]

 - e. Utilities: Award of contract for SCADA System Upgrade [PAGES 16-20]

6. **ITEMS FOR INFORMATION/DISCUSSION**

- a. Public Works: Bulk Item Collection Procedure –
Community Input Report [PAGES 21-22]

**7. ITEMS PENDING ANALYSIS: NO ACTION
REQUIRED**

- a. Rural Zoning vs. Open Space Provision – Rural
minimum lot size is 0.76 acre lots. Open space provision
will allow high density lots with green space set aside.
The uses for housing are similar but the capacity is
different; therefore, there should be a zoning change from
any current zoning to another defined use. [N.
JACKSON]

8. ADJOURNMENT



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Richland County Council

DEVELOPMENT AND SERVICES COMMITTEE

December 18, 2018 – 5:00 PM

Council Chambers

2020 Hampton Street, Columbia, SC 29204

COMMITTEE MEMBERS PRESENT: Greg Pearce, Chair; Calvin “Chip” Jackson, and Jim Manning

OTHER COUNCIL MEMBERS PRESENT: Norman Jackson, Bill Malinowski, Joyce Dickerson, Dalhi Myers and Paul Livingston

OTHERS PRESENT: Michelle Onley, Trena Bowers, Sandra Yudice, Kimberly Williams-Roberts, Larry Smith, Stacey Hamm, Edward Gomeau, Ashiya Myers, Quinton Epps, Ashley Powell and Tommy DeLage

1. **CALL TO ORDER** – Mr. Pearce called the meeting to order at approximately 5:00 PM.
2. **APPROVAL OF MINUTES**
 - a. November 15, 2018 – Mr. C. Jackson moved, seconded by Mr. Manning, to approve the minutes as submitted.

In Favor: C. Jackson and Pearce

The vote in favor was unanimous.

3. **ADOPTION OF AGENDA** – Mr. Manning stated he would like to remove Item #6 “Adjournment” from the agenda. The motion died for lack of a 2nd.

Mr. C. Jackson moved, seconded by Mr. Manning, to adopt the agenda as published.

In Favor: C. Jackson and Pearce

Opposed: Manning

The vote in favor was unanimous.

4. **ITEMS FOR ACTION**
 - a. Develop Old Bluff Road as a true scenic boulevard for the Congaree National Park; 5-lane divided, lighted median and improved intersection on Bluff Road [N. JACKSON] – Mr. C. Jackson moved, seconded by Mr. Pearce, to refer this item to the Transportation Ad Hoc Committee.

In Favor: C. Jackson and Pearce

The vote in favor was unanimous.

- b. Review impact fees for the development community on projects that will cause additional infrastructure which should not be paid by public dollars [N. JACKSON] – Mr. Pearce stated staff recommends enacting a resolution to direct the Planning Commission to conduct the required studies, as well as, holding a Council work session to review.

Mr. Manning moved, seconded by Mr. C. Jackson, to refer this item to the Planning Commission for review, and then come back to the D&S Committee for a determination on a work session.

In Favor: C. Jackson, Pearce and Manning

The vote in favor was unanimous.

5. **ITEMS PENDING ANALYSIS: NO ACTION REQUIRED:**

- a. I move to amend 022-18HR “An Ordinance Amending the Richland County Code of Ordinances, Chapter 5, Animals and Fowl; Section 5-4, Community Cat Diversion Program; so as to amend the language therein” [KENNEDY] – Mr. Pearce noted this item has been resolved. It is his understanding, from an email he received from Ms. A. Myers, that Ms. Kennedy has been in touch with Animal Care and her issues have been addressed.
- b. Rural Zoning vs. Open Space Provision – Rural minimum lot size is 0.76 acre lots. Open space provision will allow high density lots with green space set aside. The uses for housing are similar but the capacity is different; therefore, there should be a zoning change from any current zoning to another defined use [N. JACKSON] – No action was taken.

POINT OF PERSONAL PRIVILEGE – Mr. C. Jackson stated, since this is Mr. Pearce’s last Council meeting, he wanted to say how much he has appreciated working with Mr. Pearce. His more than 20 years of service, for the citizens of Richland County, speaks volumes. The fact that he ran so many times unopposed says something about the constituents that he served, in terms of their level of satisfaction with the quality of leadership and work that he has provided.

POINT OF PERSONAL PRIVILEGE – Mr. Pearce stated it has been a privilege and honor to serve the public of Richland County over the last 20 years. He has loved it, and he has hated it. Overall, when he looks back over the last 20 years, he thinks Richland County is a better place than when he started. It still has a long way to go. You have many challenges ahead of you, but he believes Council has the combined knowledge, intellect, and fortitude to stay the course, and start the New Year fresh. He stated we have used the work “renaissance” an awful lot. The “renaissance” means to renew, and he thinks in January he would encourage each of you to have a renaissance and renew a commitment to each other to work together, and get the job done. He would also like to say, on behalf of himself, that we could not ask for more dedicated people, than the people that work for Richland County. He has been blessed by each and every one of you, and the departments you represent. He thanked Mr. Gomeau for his willingness to step in and be an interim. He stated he will not be here to harass Mr. Smith another day. He wished Ms. A. Myers well in her new job.

- 6. **ADJOURNMENT** – The meeting adjourned at approximately 5:09 PM.



Briefing Document

Agenda Item

During its December 11, 2018 County Council meeting, Councilmember Dalhi Myers made the following motion:

“I move that all RC contracts must be reviewed & approved by the Office of the County Attorney & that notices under or modifications to RC contracts must be sent to the County Attorney, but may be copied to external counsel, as desired”

Background

Contracts and/or modifications thereto which may obligate the County in some manner should be reviewed and approved by the County’s Legal Department prior to signature. Chapter 2; Article 3; Division 5; Section 2095 of the Richland County Code of Ordinances states “[t]he county attorney...shall advise the county administrator and all county officers and department heads in all matters wherein they may seek advice or counsel.” The County’s Legal department has concurred that contract and amendments should come through its office; however, it does not review work orders or similar documents.

Issues

None.

Fiscal Impact

Costs associated with the use of outside counsel may be incurred and will be determined upon engagement thereof.

Past Legislative Actions

None.

Alternatives/Solutions

None.

Staff Recommendation

This is a Council initiated request. Staff in concurrence with the County’s Legal Department will develop a policy and mechanism to track the review and approval of all contracts and amendments thereto.



Briefing Document

Agenda Item

During its February 05, 2019 County Council meeting, Councilmember Jim Manning and Councilmember Gwendolyn Kennedy made the following motion:

“I move that Richland County establish an Ordinance and/or Ordinance language revision to mirror or replicate that of the City of Columbia to reduce or eliminated the public safety concerns particularly with regard to those businesses that have had shootings on their business premises...”

Background

Nuisance establishments and the deleterious secondary effects associated with them create a blight on the community, raising public safety concerns that not only endanger lives and property, but put a strain on County resources. State law and County ordinances have some enforcement value, but neither directly confronts the negative impact these establishments have on the community.

Issues

Enhancing local government enforcement of measures intended to promote public safety, protect lives and property and eliminate or reduce blight in Richland County.

Fiscal Impact

Adopting the ordinance will have no automatic fiscal impact. Resources that may be devoted to enforcing the ordinance may have an unknown fiscal impact in terms of staffing. However, that may be offset by an also unknown public benefit realized through the elimination or mitigation of blight in the community, enhancing the County's livability.

Past Legislative Actions

New proposal.

Alternatives/Solutions

1. Adopt the nuisance ordinance in its proposed form, with any amendments Council may desire.
2. Do not adopt the ordinance.

Staff Recommendation

This is a Council initiated request with concurrence among County public safety and law enforcement entities.

Attachments

- 1) Proposed ordinance

STATE OF SOUTH CAROLINA
COUNTY COUNCIL FOR RICHLAND COUNTY
ORDINANCE NO: _____

Nuisances offending public decency, peace and order.

The following are hereby declared to be public nuisances affecting public decency, peace and order, whether such violations are of an intermittent, cyclical, continual, reoccurring or constant nature; and when the responsible party generates, enables, or contributes to the occurrence of the unlawful behavior by an absence or failure of property management policy or practice, absence or failure of control over the property, absence or failure of supervision of guests or invitees, absence or failure of security measures.

1. Any structure, whether commercial or residential, where gambling devices, slot machines, punch boards and other such contrivances of similar character involving any elements of chance as a consideration or any type of gambling, bookmaking, wagering or betting is carried on, and all gambling equipment, except where such specific form of gambling is permitted by applicable law;
2. Any structure, whether commercial or residential, operated as a bawdy house, house of assignation, place of prostitution or used and maintained for the commercial or criminal purposes of unlawful sexual activity in violation of federal, state or local law;
3. Any structure, whether commercial or residential, where intoxicating liquors are manufactured, sold, bartered or given away in violation of federal, state or local law, or where intoxicating liquors kept for sale, barter or distribution in violation of federal, state or local law, and all liquors, bottles, kegs, pumps, bars and other property kept at and used for maintaining such a place; or where required safety plans are not in place, or where persistent violations of law occur under a failed or ineffective safety plan;
4. Any structure, whether commercial or residential, where acts of sale, manufacture, possession or distribution of controlled substances occur in violation of federal, state and local law;
5. Any structure, whether a commercial operation or a residential use, where violations against the federal, state or county laws occur with disproportionate frequency or intensity that they require an excessive public safety response cost. "Excessive public safety response" means:
 - a. The reasonable deployment of five or more law enforcement officers to an emergency scene at any one time, or the reoccurring need for public safety or code personnel or emergency vehicles at the location when compared to the frequency or intensity of law or regulation enforcement required at other similarly situated structures;
 - b. There have been more than two situations of unsafe traffic or crowd control issues which result in the request of emergency assistance or the need for law enforcement assistance from an emergency situation; provided, however, this does not include when traffic control or crowd control is requested in advance of a scheduled event pursuant to an issued permit or prior discussions with law enforcement.
 - c. There have been more than six incident reports, citations, or search warrants executed, or a combination thereof, at that structure for any of the following behaviors during any 12-month period:
 - i. Violation of any state or local alcohol law;
 - ii. Violation of any federal, state or local narcotics law;
 - iii. Violation of any state or local gun law;
 - iv. Assaults; and/or
 - v. Crimes of violence against another person(s).

6. Any overgrown, uninhabited, undeveloped or vacant land, lot or property not licensed or zoned for camping that has been identified by law enforcement as an area used by persons other than the owner as an area to inhabit or camp, or any overgrown, uninhabited, undeveloped or vacant land, lot or property used by persons as an area to flee or evade police upon approach, or used to avoid detection or investigation by law enforcement without regard to the time of day or night regarding such conduct, as identified by a citizen or police reported incident level of more than two times in a 60-day period.
7. Reentry upon a specified public place, after being ejected and excluded from a public place as a result of conduct that placed themselves or others in potentially dangerous situations on public places by disobedience to safety rules, disorderly conduct or breaches of the peace.

Then in another code section:

Authority of the County Sheriff. When the County Sheriff determines, upon investigation, that a business licensee has engaged in an unlawful activity or nuisance related to the business, or the business is operating without proper licensure s/he may shutter the business and suspend the business license. The business shall remain closed and all licenses are suspended pending a hearing before the proper County authority(s) for the purpose of determining whether the license should be revoked.



Briefing Document

Agenda Item

County Council is requested to approve replacement acquisition of a Medium Bulldozer for the Department of Public Works (DPW), Solid Waste & Recycling Division (SWR).

Background

Currently, a 1997 Caterpillar D6 Bulldozer is used for daily operations of the Richland County Construction & Demolition (C&D) Landfill, including grading and upkeep of the debris grinding area to ensure compliance with SCDHEC regulations.

Funds were provided in the capital portion of the Biennium Budget for the replacement of this equipment item.

Issues

Because of the age and condition of the current unit as well the extreme usage typical in the landfill environment, the equipment is subject to frequent breakdowns. The standard recommended lifecycle of this equipment, in landfill operations, is eight-years. The unit recently broke down; repairs are estimated to cost of almost \$9,000. Additionally, we have also spent over \$20,000 in repair and maintenance costs in the last 18-months. The age of the unit makes it difficult to obtain replacement parts.

The replacement equipment item is proposed for purchase through the Sourcewell (formerly National Joint Powers Alliance – NJPA) cooperative purchasing contract. The replacement will be a John Deere 750 K Crawler Bulldozer, manufactured in the United States and outfitted for landfill use. It is to be purchased from Flint Equipment, located in West Columbia, South Carolina. The price and specifications of this available unit are reasonable based on comparison with other units.

Fiscal Impact

The total cost of the unit will be \$276,540.17. The funds are available in the Fiscal Year 2019 (FY-19) budget (2101365004.531400). Significant savings in non-contract repair costs are anticipated.

Past Legislative Actions

None; this is a routine fleet equipment replacement request.

Alternatives/Solutions

1. Approve the requested acquisition through the Sourcewell (formerly NJPA) cooperative purchasing contract.
2. Do not approve the requested acquisition.

Staff Recommendation

Staff recommends that Council approve the requested acquisition of a replacement bulldozer through the Sourcewell cooperative purchasing contract.

Submitted by: Department of Public Works – Solid Waste & Recycling Division



Briefing Document

Agenda Item

County Council is requested to approve replacement acquisition of an asphalt patching truck for the Department of Public Works (DPW) Roads & Drainage Maintenance Division (RDM).

Background

The current asphalt pothole patching truck is a 2004 Ford F750. As a result of age and heavy use, the unit is regularly in need of repairs, particularly of the electric heating / burner and sprayer systems. Replacement parts are increasingly difficult to find, creating extra downtime during which the unit is out of service and unavailable to support the maintenance of the 590 miles of paved roads in the County Road Maintenance System.

In short, the current patch truck is unreliable and beyond economic repair. Among the persistent deficiencies are:

- Tack wand broken
- Release agent wand broken
- Right Burner broken
- Idle button in the truck not functioning properly
- Asphalt chute need to be replaced
- Truck Smoking
- Engine floods while the truck is at Idle
- Driver seat needs to be replaced
- Air Compressor does not work
- Plate tamp rack needs to be welded or replaced
- Needs new auger

Funds were provided in the capital portion of the Biennium Budget for the replacement of this equipment item.

Issues

Because of the specialty nature of this equipment item, it is typically an eight-month lead time from placement of the order until delivery. This is in addition to the time for advertisement, bidding, and award.

Through the North Carolina Sheriffs' Association (<https://ncsheriffs.org/>) Equipment Procurement Program (a cooperative procurement program similar in some regards to a State Procurement Contract), a replacement unit is available for almost immediate delivery of Public Works Equipment.

The price and specifications of this available unit are reasonable based on comparison with other units.

Fiscal Impact

The total cost of the unit will be \$181,030.52.

Past Legislative Actions

None; this is a routine fleet equipment replacement request.

Alternatives/Solutions

1. Approve the requested acquisition through the North Carolina Sheriffs' Association.
2. Do not approve the requested acquisition.

Staff Recommendation

Staff recommends that Council approve the requested acquisition of a replacement asphalt patching truck through the North Carolina Sheriffs' Association.

Submitted by: Department of Public Works - Roads & Drainage Maintenance Division



Briefing Document

Agenda Item

Requesting approval from County Council to upgrade the process control systems of the wastewater systems to Supervisory Control and Data Acquisition (SCADA) Systems.

Background

Richland County Utilities operates and maintains 48 lift/pump stations and two waste water treatment plants within the County. The lift/pump stations move wastewater from lower areas to higher areas then to a gravity line. Six (6) of these lift/pump stations are major stations which contain multiple pumps and motors. These major lift/pump stations contain Programmable Logic Controllers (PLC) to assist with the automation of the stations, while other lift/pump stations contain a simple logic controller.

The current system's automated process works in isolation and is disconnected from the other processes in the system due to custom designed algorithms to a control a self-contained process. A Supervisory Control and Data Acquisition (SCADA) system enables the system to run remotely, locate processes, access equipment to make adjustments, and quickly respond to situations and take corrective actions. SCADA is a mandatory aspect of a system and provides resilience, efficiency of controls and greatly reducing the potential sewer overflows violation to the DHEC regulation.

A Request for Proposal was issued and there were three responses. A team was appointed based on their experience and qualifications to conduct evaluations on the submittals. Based on their consolidated scoring, Data Flow Systems is the highest ranked Offeror.

Issues

The existing systems are almost obsolete, and parts are not available from the distributors, resulting in delays and costly repairs. Also, the Allen-Bradley manufacturer is no longer supporting the system and is requiring users to upgrade.

Below are some of the main issues with current system:

- Failing components are causing the motors and pumps to run longer, resulting in over- heating and malfunction,
- No communication between equipment causing to be manual mode,
- No remote reset capability and limited visibility to alarms and issues,
- Faulty alarms causing unnecessary trips to the PS tying up manpower and vehicles

Fiscal Impact

The Utilities Department has planned the upgrades in three (3) phases. Funds have been budgeted for Phase 1 of the project in the amount of \$95,000. Phases 2 and 3 will be depended upon the approval of the Capital Improvement Plan and approval of the Council.

There may be an indirect fiscal impact associated with SCDHEC penalties if violations were to result from failed lift/pump stations.

Past Legislative Actions

None

Alternatives/Solutions

1. Approve the upgrade of Process Control system to SCADA system, or
2. Do not approve the upgrade and increase of the budget for increase expense on repairs and replacements of equipment in addition to the higher possibility of Sanitary Sewer Overflows (SSOs) and related violations/penalties.

Staff Recommendation

Staff recommends that Council approve the request to upgrade the process control system with newer technology.

Attachments

- 1) Consolidated evaluation score sheet

<i>Site Location</i>	<i>City</i>	<i>Zip Code</i>	<i>Phase</i>
Ballentine Shopping Center	Irmo	29063	1
Chestnut Hills (has generator on site)	Columbia	29223	1
Fox Port Off Site (has generator on site)	Chapin	29036	1
Hollingshead Creek (has generator on site)	Irmo	29063	1
Irmo Business Park (has generator on site)	Irmo	29063	1
Shady Grove (has generator on site)	Irmo	29063	1
New- Salem Church Road	Chapin	29063	1
Ascot Estates (has generator on site)	Irmo	29063	2
Broad River WWTP (has generator on site)	Irmo	29063	2
Bearing Dist. (has generator on site)	Irmo	29063	2
Cedar Plaza	Ballentine	29002	2
Chestnut Woods	Columbia	29223	2
Deli	Irmo	29063	2
Eagles Rest (has generator on site)	Chapin	29036	2
Heatherstone	Irmo	29063	2
Hidden Cove	Irmo	29063	2
Hwy 76	Chapin	29036	2
Johnson Marina Road	White Rock	29036	2
Marina Bay Apts. (has generator on site)	Irmo	29063	2
Lakeside at Ballentine (has generator on site)	Ballentine	29002	2
Light House Marina	Chapin	29036	2
Marina Road	Ballentine	29063	2
Milford Park (has generator on site)	Ballentine	29063	2
Murray Point	White Rock	29177	2

<u>Osprey (has generator on site) Site Location</u>	<u>Chapin City</u>	<u>29036 Zip Code</u>	<u>2 Phase</u>
Overing Point	White Rock	29117	2
Shell Station (Pantry)	Irmo	29063	2
Spring Hill (has generator on site)	Chapin	29036	2
St. Johns	Irmo	29063	2
Sunset Point	Ballentine	29002	2
Tapp Point	White Rock	29036	2
320 P.S. Eagles Rest (has generator on site)	Chapin	29036	2
The Bluff	Columbia	29223	2
Villages at Hilton (has generator on site)	Chapin	29036	2
Whales Tail	Irmo	29063	2
Eastover WWTP (has generator on site)	Eastover	29201	2
Portrait Hill (has generator on site)	Chapin	29036	2
PDQ	Chapin	29036	2
Huron (has generator on site)	Eastover	29201	3
Eastover Town PS (has generator on site)	Eastover	29201	3
Hopkins WT	Hopkins	29061	3
Pond Drive Water	Eastover	29044	3

Consolidated Evaluations				
Evaluation Criteria RC-086-P-2018 SCADA System Upgrade	Maximum Percentage	Company C	Company B	Company A
Technical Performance	50			
Evaluator 1		25	38	44
Evaluator 2		35	39	44
Evaluator 3		20	45	50
Evaluator 4		35	33	45
	200	115	155	183
Experience and Qualifications	25			
Evaluator 1		22	20	25
Evaluator 2		22	20	24
Evaluator 3		20	18	22
Evaluator 4		20	21	23
	100	84	79	94
References	15			
Evaluator 1		15	15	15
Evaluator 2		15	15	15
Evaluator 3		15	15	15
Evaluator 4		15	15	15
	60	60	60	60
Cost Proposal	10			
Evaluator 1		7	8	10
Evaluator 2		7	8	10
Evaluator 3		7	8	10
Evaluator 4		7	8	10
	40	28	32	40
GRANDTOTAL	400	287	326	377



Briefing Document

Agenda Item

Bulk Item Collection Procedure

Background

This is a follow up report on the implementation of the proposed Bulk Item Collection Procedure based on a series of community meetings conducted throughout the County between July and October 2018.

Bulk items are items that are too large to fit into roll carts and cannot be collected with the regular garbage collection. Examples of bulk items are furniture, appliances, mattresses, swing sets, bicycles, and lawn mowers. Currently, bulk items are collected by appointment only. Residents are required to call the County to schedule the pickup.

Bulk items make up the majority of the solid waste service requests received by the Ombudsman's Office and the Solid Waste & Recycling Division. During some months, there are over 900 called requests for bulk item pickup. In an effort to make the collection of bulk items more customer friendly and reduce the number of calls to the Ombudsman's Office, the previous County Administrator directed the formation of a Bulk Item Situation Team to develop an easier way for residents to dispose of bulk items. The situation team proposed the following:

- Haulers will collect bulk items from the curbside every other week on the same day as yard waste collection, alternating with recycling week;
- The number of bulk items collected shall be limited to four (4) items each collection day; and,
- The items must be able to be handled and lifted by human power.

The proposal was discussed by the Richland County Council at their Special Called Meeting on July 10, 2018. The County Council voted to postpone implementation of the proposed bulk item process until staff conducted meetings with residents to receive their opinions regarding the proposed change.

The Solid Waste & Recycling (SWR) Division staff, with assistance and support from the Public Information Office (PIO), held a series of "Talkin' Trash" community meetings throughout Richland County and discussed all aspects of the Solid Waste and Recycling Program, including the proposed changes to the bulk item collection.

Issues

An overwhelming majority (almost 96%) of the residents who attended the meetings and voiced their opinions preferred the current method for bulk item collection. Residents were concerned about items possibly remaining on the curb for up to two weeks if the item was placed out late on the collection day. Haulers were concerned about the unknown quantity of items that would have to be collected every other week, if their trucks would have the capacity to collect unknown quantities of items, and if they would be able to complete their routes on time.

Fiscal Impact

None.

Past Legislative Actions

None.

Alternatives/Solutions

1. Proceed with the method of bulk item pick-up service suggested by the former County Administrator and the Situation Team.
2. Maintain the status quo method of requesting bulk item pick up service by requesting an appointment through the Ombudsman process.

Staff Recommendation

Staff does not offer a recommendation. This is a report of the results of community meetings as directed by County Council action.

Submitted by: Department of Public Works – Solid Waste Division