RICHLAND COUNTY BOARD OF ZONING APPEALS



Wednesday, 6 March 2019
3 p.m.
Council Chambers



Richland County Board of Zoning Appeals Wednesday, March 6, 2019 2020 Hampton Street 2nd Floor, Council Chambers

3:00 p.m.

Agenda

I. CALL TO ORDER & RECOGNITION OF QUORUM Mike Spearman, Chairman

II. ADOPTION OF AGENDA

III. PUBLIC NOTICE ANNOUNCEMENT

IV. RULES OF ORDER Mike Spearman, Chairman

V. APPROVAL OF MINUTES – December 2018

VI. PUBLIC HEARING Geonard Price.

Zoning Administrator

OPEN PUBLIC HEARING

Case 19-001 V Variance to encroach into the required side **David and Linda Parsons** yard setback on property zoned Rural (RU) 329 Heritage Hills Drive

District 7 **Gwendolyn Kennedy**

TMS: 14703-02-28 Page 1

Columbia, SC 29203

Case 19-001 SE **Darwin Flagg Brothers Forever, Inc.** 1044 Acton Road Eastover, SC 29044 TMS: 39109-01-05

Page 9

Special Exception to establish a lodge on property zoned Rural (RU)

District 10 **Dalhi Myers**

Case 19-002 SE Special exception to establish a place of District 7

Dilip K. Teppara worship on property zoned Residential **Sloan Road** Single-Family, Medium Density (RS-MD)

Columbia, SC 29223 TMS: 20101-05-01

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Gwendolyn Kennedy

VII. OTHER BUSINESS

a. Reconsideration of case 18-004 AR Page 21

VIII. ADJOURNMENT



6 March 2019 Board of Zoning Appeals

REQUEST, DISCUSSION AND RECOMMENDATION

CASE:

19-001 Variance

REQUEST:

The applicant is requesting the Board of Zoning Appeals to grant a variance to encroach into the required side yard setback on property zoned Rural (RU) district.

GENERAL INFORMATION:

Applicant: David and Linda Parsons

TMS: 14703-02-28

Location: 329 Heritage Hills Drive, Columbia, SC 29203

Parcel Size: .81 acres

Existing Land Use: Currently the property is residentially developed.

Proposed Land Use: The applicant proposes to construct a garage which will encroach into the

required side yard setback.

Character of Area: The area is residentially developed (Heritage Hills Subdivision).

ZONING ORDINANCE CITATION:

Section 26-33 (a) (2) of the Land Development Code empowers the Board of Zoning Appeals to authorize upon appeal in specific cases such variance from the terms of this chapter as will not be contrary to the public interest where, owing to special conditions, a literal enforcement of the provisions of this chapter would result in an unnecessary hardship. Such appeals shall be made in accordance with the procedures and standards set forth in Sec. 26-57 of this chapter.

CRITERIA FOR VARIANCE:

Standard of review. The board of zoning appeals shall not grant a variance unless and until it makes the following findings:

- a. That there are extraordinary and exceptional conditions pertaining to the particular piece of property; and
- b. That these conditions do not generally apply to other property in the vicinity; and
- c. That because of these conditions, the application of this chapter to the particular piece of property would effectively prohibit or unreasonably restrict the utilization of the property; and
- d. That the authorization of a variance will not be of substantial detriment to adjacent property or to the public good, and the granting of the variance will not harm the character of the district.

DISCUSSION:

The applicant is proposing to construct a 24'7" x 28' (688 square feet) garage which will encroach into the required twenty (20) foot side yard setback by eight (8) feet at its furthest point.

According to the applicant, because of major drainage and topography issues "There is only one area that is financially feasible to construct a garage on our property." The applicant also states that this is the only viable area because "All other areas create major drainage issues for either us or our closet neighbor."

If the variance is denied, the residential use of the property would still be feasible.

Staff believes that the subject parcel does not meet all of the criteria required for the granting of a variance. Staff recommends that the request be **denied**. According to the standard of review, a variance shall not be granted until the following findings are made:

a. Extraordinary and exceptional conditions

Staff was unable to identify extraordinary and exceptional conditions in relation to the topography of the parcel.

b. Conditions applicable to other properties

Staff determined that the topography of other parcels in the general area of the subject are similar.

c. Application of the ordinance restricting utilization of property

Applying the provisions of the LDC would not prevent the utilization of this parcel.

d. Substantial detriment of granting variance

There would be no substantial detriment to the surrounding properties if the variance is granted.

CONDITIONS:

26-57(f)(3)

Conditions. In granting a variance, the board of zoning appeals may attach to it such conditions regarding the location, character, or other features of the proposed building, structure or use as the board of zoning appeals may consider advisable to protect established property values in the surrounding area, or to promote the public health, safety, or general welfare. The board of zoning appeals may also prescribe a time limit within which the action for which the variance was sought shall be begun or completed, or both.

OTHER RELEVANT SECTIONS:

26-57 (f) (1) Formal review.

- (1) Action by the board of zoning appeals. Upon receipt of the application for a variance request from the planning department, the board of zoning appeals shall hold a public meeting on the proposed variance request. Any party may appear in person or be represented by an authorized agent. In considering the application, the board of zoning appeals shall review the application materials, the staff comments and recommendations, the general purpose and standards set forth in this chapter, and all testimony and evidence received at the public hearing. After conducting the public hearing, the board of zoning appeals may:
- a. Approve the request;
- b. Continue the matter for additional consideration; or
- c. Deny the request.

Any approval or denial of the request must be by a concurring vote of a majority of those members of the board of zoning appeals both present and voting. The decision of the board of zoning appeals shall be accompanied by written findings that the variance meets or does not meet the standards set forth in the Standard of Review. The decision and the written findings shall be permanently filed in the planning department as a public record. The written decision of the board of zoning appeals must be delivered to the applicant.

CASE HISTORY:

No record(s) of previous special exception or variance request.

ATTACHMENTS:

- Site plans
- Application

Case 19-001 V
David and Linda Parsons
329 Heritage Hills Drive
Columbia, SC 29203
TMS: 14703-02-28



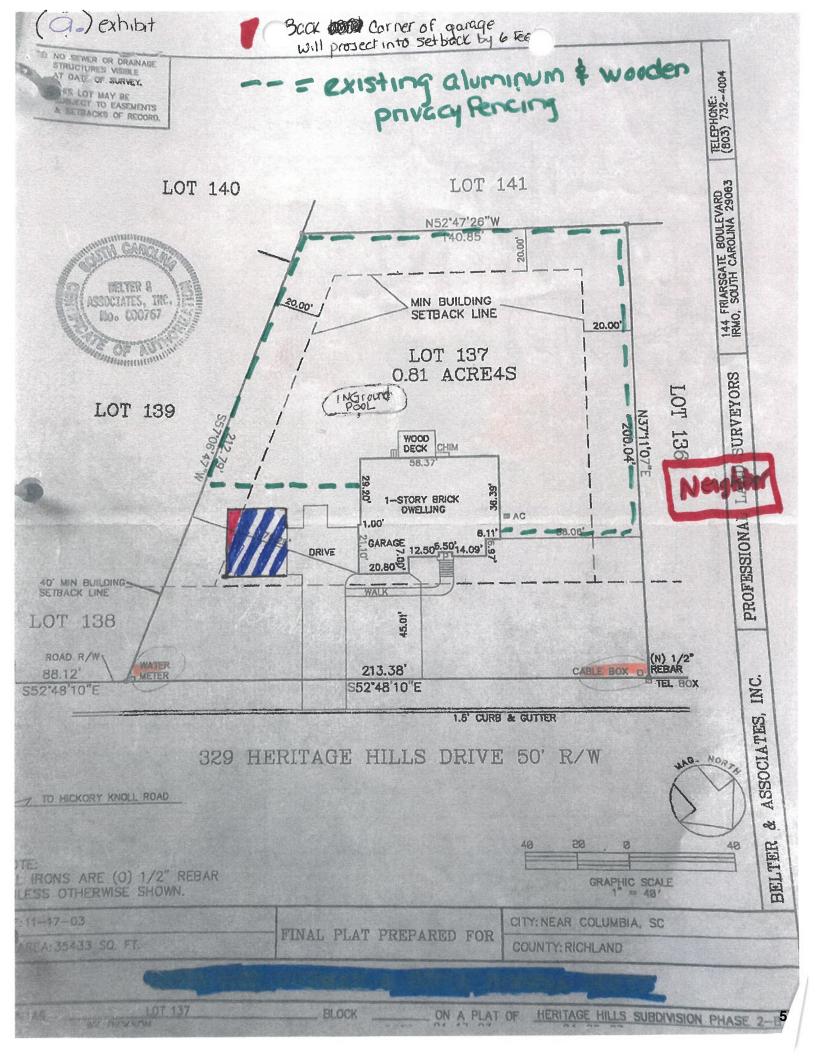


BOARD OF ZONING APPEALS VARIANCE APPEALS



Application #

1.	Location 329 Hertage	Hills DR Columbia SC	29203				
	TMS Page <u><u> </u></u>		Zoning District				
2.	Applicant hereby appeals to the Zoning Board of Appeals for a variance from the strict application to the property as described in the provisions of Section						
3.	described as follows: Construct	Applicant requests a variance to allow use of the property in a manner shown on the attached site plan, described as follows: Canstruction of a two car garage wistorage above. Exterior garage dimensions are 24.7.7 x 28.7					
4.		The application of the ordinance will result in unnecessary hardship, and the standards for a variance set by Sec. 26-602.3b(1) of the Richland County Zoning Code are met by the following facts.					
	a) There are extraordinary and exceptional conditions pertaining to the particular piece of property as following: axhibit(a) 15 a copy of our property plators it plan. There is only one area that is financially reasible to construct a garage on our property. All other areas create major chairage issues for either us or our closest neighbor						
		above were created: EXISTING	topography, but mostly				
	c) These conditions do not generally N/A						
	d) Because of these conditions, the application of the ordinance to the particular piece of property would effectively prohibit or unreasonably restrict the utilization of the property as follows: <u>Because of the topography of the land of would not be for an addy feet ble or fair to our closest neighbor to construct a garage.</u>						
	e) The authorization of the variance va	vill not be of substantial detriment to the the district will not be harmed by the ide of our lot is all freed of the left. Plase see ex	granting of the variance for the				
5.	The following documents are submitted a) Site plan was proposed new	J corege	· ·				
	b) Richland County Geoinfor	Pic of home lot, neighboring	properties affected				
	(Attach additional pages if n	ecessary)					
V.	Mars Amala Pasms Applicant's Signature	329 Hentage Hills Dn.	803 - 542 - 7172 Telephone Number				
ī	Divid & Linda Parsons	Columbia SC 29203	803-873-4312				
1	Printed (typed) Name	City State Zin Code	Alternate Number				



(C.) exhibit

Dear Zoning Board of Appeals/Variance Appeals,

Our Neighbors, David and Linda Parsons, who border the rearmost portion of our property have made us aware of a two car garage that they hope to erect. They have shown us their site plans and how the right rear corner of their proposed garage would encroach into the 20 foot (wooded) lot setback. We'd like to assure you, The Richland County Board of Zoning and Variance Appeals, that we do not have any issues with our neighbors constructing their garage in this location.

Sincerely,

Ricky and Sheryl Pelzer

Ricky Pelzer

Shervi Pelzer

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Zoning Board of Variance Appeals,

This letter is to let you know that we spoke with our neighbors, David and Linda Parsons, who are neighbors to our rear. We understand that they would like to construct a two car garage next to their home and the construction would require them to have a small portion of the back of their garage in the twenty foot setback. We have seen their site plan and we don't have any issues with them constructing their garage in this location.

Sincerely,

Anthony and Lisa Washington

Anthony Washington

Lisa Washington



6 March 2019 Board of Zoning Appeals

REQUEST, DISCUSSION AND RECOMMENDATION

CASE:

19-001 Special Exception

REQUEST:

The applicant is requesting the Board of Zoning Appeals to grant a special exception to permit the establishment of a club/lodge in a Rural (RU) district.

GENERAL INFORMATION:

Applicant: Darwin Flagg

Brothers Forever, Inc.

TMS: 39109-01-05

Location: 1044 Acton Road, Eastover, SC 29044

Parcel Size: 1 acres

Existing Land Use: The parcel currently contains a mobile office trailer.

Proposed Land Use: The applicant proposes to establish the 2,000 square foot structure for use as a

lodge.

Character of Area: The area is comprised primarily with residentially developed parcels on large lots.

An industrial use (International Paper) is locate east of the subject site.

ZONING ORDINANCE CITATION:

Table 26-V-2 of the Land Development Code authorizes the Board of Zoning Appeals to authorize places of worship subject to the provisions of section 26-152 (d) (5).

CRITERIA FOR SPECIAL EXCEPTION:

In addition to definitive standards in this chapter, the Board shall consider the following:

- 1. Traffic impact.
- 2. Vehicle and pedestrian safety.
- 3. Potential impact of noise, lights, fumes or obstruction of airflow on adjoining property.
- 4. Adverse impact of the proposed use on the aesthetic character of the environs, to include possible need for screening from view.
- 5. Orientation and spacing of improvements or buildings.

Special exception requirements (as found in section 26-152 (d) (5)):

- (5) *Club and Lodges*.
 - a. Use districts: Rural.
 - b. A club or lodge may not be used after 12:00 midnight, Sunday through Thursday, and after 1:00 a.m. on Fridays and Saturdays.
 - c. Sexually oriented businesses are not permitted in a club or lodge.

DISCUSSION:

Staff visited the site.

The applicant proposes to establish a lodge within a 28' x 72' (2,016 square foot) modular structure. According to the applicant, the structure previously served as a church classroom.

Staff did not observe any conditions or factors that would negatively impact the properties in the surrounding area by the establishment of this type of development.

The applicant is required to obtain a driveway permit from the SCDOT. The permit should address the appropriateness of any access points.

If granted approval, the proposed project will be subject to site plan review, which will entail a review from the following Richland County Departments:

- Planning
- Public Works
- Fire Marshall
- Soil and Water

Staff recommends **approval** for this request.

CONDITIONS:

Section 26-56 (f) (3)

(3) Conditions: In granting a special exception, the board of zoning appeals may prescribe conditions and safeguards in addition to those spelled out in this chapter. The board of zoning appeals may also prescribe a time limit within which the special exception shall be begun or completed, or both. All conditions placed on the project by the board of zoning appeals shall be incorporated into such project.

OTHER RELEVANT SECTIONS:

N/A

CASE HISTORY:

No record of previous special exception or variance request.

ATTACHMENTS:

Application

Case 19-001 SE
Darwin Flagg
Brothers Forever, Inc.
1044 Acton Road
Eastover, SC 29044
TMS: 39109-01-05





BOARD OF ZONING APPEALS SPECIAL EXCEPTION



1.	Lo	cation: 1044 ACION Rd., EastOVER, SC 29044				
	TM	IS Page: 39 109 Block: 01 Lot: 05 Coning District: RU				
2.		The Board of Zoning Appeals is requested to consider the granting of a special exception permitting: A structure used as a meeting lodge on a lot zoned RU				
3.	Describe the proposal in detail: Brothers Forever, Inc. requests a Special Exception to					
	ma	aintain a 28'x72' modular structure for use as a lodge on a lot zoned RU. Our building				
	<u>ex</u>	terior looks like a modular home. It's interior previously served as a church classroom				
4.	Are	ea attributed to the proposal (square feet):				
5.		e other uses located upon the subject property? No Yes (if Yes, list each use and the square tage attributed to each use):				
	a.	Usesquare footage				
	b.	Usesquare footage				
	c.	Usesquare footage				
6.	Tot	al number of parking spaces on the subject property:				
7.	Tot	al number of employees on shift of greatest employment:				
8.	Address the following Standards of Review (Sec. 26-56 (f) (2) of the Richland County Land Development Code). Please note that the members of the Board of Zoning Appeals will use you answers, among other things, as they evaluate your request.					
	a.	Actor Dood in a limbth traveled according and beginning three bornes				
		along it's one mile length. We typically have one meeting and one work day per				
		month involving 5-20 members. Parking is plentiful as we own the adjcent vacent lot.				
	b.	Vehicle and pedestrian safety: There are no sidewalks so vehicles and pedestrians				
		share space as in most parking lot situations.				
	c.	Potential impact of noise, lights, fumes or obstruction of airflow on adjoining property: None				
		expected. Our charity and other events are held at more appropriate venues.				
	d.	Adverse impact of the proposed use on the aesthetic character of the environs, to include possible need for screening from view: Our property is maintained well as are the neighboring				
		homes. Maintenance of existing trees, hedges and lawn improve the neighborhood.				
	e.	Orientation and spacing of improvements or buildings: Our structures, well and septic are				
		centered between the sides and a bit forward of center of the length of the acre lot.				





6 March 2019 Board of Zoning Appeals

REQUEST, DISCUSSION AND RECOMMENDATION

CASE:

19-002 Special Exception

REQUEST:

The applicant is requesting the Board of Zoning Appeals to grant a special exception to permit the establishment of a place of worship in a RS-MD (Residential, Single-Family, Medium Density) district.

GENERAL INFORMATION:

Applicant: Dilip K. Teppara

TMS: 20101-05-01

Location: Sloan Road, Columbia, SC 29223

Parcel Size: 6.25 acres

Existing Land Use: The parcel is currently heavily wooded and undeveloped.

Proposed Land Use: The applicant proposes to establish a 10,000 square foot place of worship.

Character of Area: The area is comprised primarily with residentially developed parcels and large,

undeveloped lots.

ZONING ORDINANCE CITATION:

Table 26-V-2 of the Land Development Code authorizes the Board of Zoning Appeals to authorize places of worship subject to the provisions of section 26-152 (d) (20).

CRITERIA FOR SPECIAL EXCEPTION:

In addition to definitive standards in this chapter, the Board shall consider the following:

- 1. Traffic impact.
- 2. Vehicle and pedestrian safety.
- 3. Potential impact of noise, lights, fumes or obstruction of airflow on adjoining property.
- 4. Adverse impact of the proposed use on the aesthetic character of the environs, to include possible need for screening from view.
- 5. Orientation and spacing of improvements or buildings.

Special exception requirements (as found in section 26-152 (d) (20)):

- (20) Places of worship.
 - a. Use districts: Residential, Single-Family, Estate; Residential, Single-Family, Low Density; Residential, Single-Family, Medium Density; Residential, Single-Family, High Density; Manufactured Home Park.
 - b. Facilities for a place of worship located on a site of three (3) acres or more shall have primary access to the facility from a collector of thoroughfare road.
 - c. No parking space or drive shall be located closer than twenty (20) feet to a residence not associated with the place of worship. No parking area may be located in the front setback.
 - d. The front setback shall be the same as permitted in the respective district, but shall not be less than the lesser setback of any existing homes on adjacent lots. The side and rear setbacks shall be thirty (30) feet.

DISCUSSION:

Staff visited the site.

The applicant proposes to construct a 10,000 square foot place of worship within a 6.25-acre parcel. The proposed 150 seat sanctuary is proposed to have a setback of 160+ feet from the front property line and will be located centrally within the parcel. The existing vegetation will buffer the development from adjacent parcels and roadways.

Staff did not observe any conditions or factors that would negatively impact the properties in the surrounding area by the establishment of this type of development.

The applicant is required to obtain a driveway permit from the SCDOT. The permit should address the appropriateness of any access points.

If granted approval, the proposed project will be subject to site plan review, which will entail a review from the following Richland County Departments:

- Planning
- Public Works
- Fire Marshall
- Soil and Water

Staff recommends **approval** for this request.

CONDITIONS:

Section 26-56 (f) (3)

(3) Conditions: In granting a special exception, the board of zoning appeals may prescribe conditions and safeguards in addition to those spelled out in this chapter. The board of zoning appeals may also prescribe a time limit within which the special exception shall be begun or completed, or both. All conditions placed on the project by the board of zoning appeals shall be incorporated into such project.

OTHER RELEVANT SECTIONS:

N/A

CASE HISTORY:

No record of previous special exception or variance request.

ATTACHMENTS:

- Proposed church layout
- Application

Case 19-002 SE
Dilip K. Teppara
Sloan Road
Columbia, SC 29223
TMS: 20101-05-01





BOARD OF ZONING APPEALS SPECIAL EXCEPTION



1.	Lo	Location: SLOAN ROAD & DORCHILLEE LN.				
		AS Page: R20101- Block: 05 Lot: 01 Zoning District: Richland County				
2.	Th	The Board of Zoning Appeals is requested to consider the granting of a special exception permitting: PLACE OF WORSHIP				
3.	De					
	Describe the proposal in detail: ATTACHED EXHBIT A					
	_					
4.	Are	ea attributed to the proposal (square feet): App 10,000 sqft.				
5.	Are	o other uses located upon the subject property? No Yes (if Yes, list each use and the square tage attributed to each use):				
	a.	Use square footage				
	b.	Usesquare footage				
	c.	Usesquare footage				
6.	Tot	al number of parking spaces on the subject property: 54 Proposed				
7.	Tot	al number of employees on shift of greatest employment: 2-3				
8.	Address the following Standards of Review (Sec. 26-56 (f) (2) of the Richland County Land Development Code). Please note that the members of the Board of Zoning Appeals will use your answers, among other things, as they evaluate your request.					
		Traffic impact: WILL BE MINIMUM BECAUSE MEETING WILL TAKE				
		PLACE DURING WEEKENDS WHICH WILL NOT IMPACT				
		PEAK VOLUMES DUPING THE WEEK.				
	b.	Vehicle and pedestrian safety: WE WILL MEET ALL SCOOT GUIDELINES				
		FOR ACCESS INTO THE PROPERTY				
	C.	Potential impact of noise, lights, fumes or obstruction of airflow on adjoining property: DEVELOPED				
*		AREA WILL SET BACK AWAY FROM ROAD AND LARGE STANCE				
•	d.	Adverse impact of the proposed use on the aesthetic character of the environs, to include possible				
		need for screening from view: LARGE STANCE OF TREES WILL BE				
		KEPT PARKING LOT BE SCREENED TO MEET COUNTY LANDSCAPING				
	e.	Orientation and spacing of improvements or buildings:				
		BUILDING WILL FACE DUE EAST.				

DMN' CHKD' D2GN' WW.DD'.X. CONCEPTUAL MASTER PLAN WWW.LANDPLANSOUTH.COM FILE NAME: 1206 SCOTT STREET 803.256.0562 тне сырргы сеоор зоотн, іис. No. 153 0892 TANDSCAPE ARCHITECTURE • ENGINEERING • PLANNING RICHLAND COUNTY, SOUTH CAROLINA THE LANDPLAN GROUP SOUTH SVS TEMPLE DOBICHLEE LANE (Local) GRAVEL BUILDING SETBACK EXACT. EXISTING WOODS TO REMAIN AND MAY NOT BE PROPOSED DETENTION POND EXISTING WOODS TO REMAIN NOTE: DRAWING IS BASED ON RICHLAND COUNTY GIS AERIAL DATA, DIMENSIONS SHOWN AND SCALE ARE APPROXIMATE. EXISTING WOODS TO REMAIN The to to BUILDING SETBACK 35MPH (S-1048) EXISTING WOODS TO REMAIN SLOAN ROAD EXISTING WOODS TO REMAIN © COPYRIGHT RESERVED - REPRODUCTION OR USE FOR ANY OTHER PURPOSE THAN THAT AUTHORIZED BY THE LANDPLAN GROUP SOUTH, INC. IS FORBIDDEN



RICHLAND COUNTY COMMUNITY PLANNING & DEVELOPMENT

2020 Hampton Street Columbia, SC 29204 STATE CAROLINE

28 February 2019

Richland County Board of Zoning Appeals 202 Hampton Street Columbia, SC 29229

RE: Reconsideration of Case #18-004 AR

Per 3.7a, *Requests for Reconsideration*, of the Rules of Procedure for the Richland County Board of Zoning Appeals (BZA), a reconsideration of a decision by the BZA may be granted when it is determined that the decision of the Board is in error based on the following reasons:

- a) mistake of law;
- b) mistake of fact;
- c) inadvertence;
- d) excusable neglect;
- e) newly discovered evidence which by due diligence could not have been discovered in time for the hearing;
- f) fraud;
- g) misrepresentation;
- h) other misconduct of a party in interest; or
- i) evidence of a material clerical or other error.

At the 5 December 2018 Hearing, by a 3 - 1 vote of the BZA, it was concluded that the determination of the Zoning Administrator was in error regarding the nonconforming status of a rip rap business operated and owned by George Faust. It was the Zoning Administrator's position that the rip rap business operated at 1013 Carl Shealy Road could not be deemed nonconforming ("grandfathered") because it was not lawfully in existence prior to the adoption of any regulation which would make the use no longer in compliance. This determination was based on research by staff and the failure of the applicant to provide satisfactory documentation which would have refuted the position.

In short, in order to be deemed nonconforming, the rip rap business needed to be established prior to the adoption of the zoning regulations for the unincorporated area of Richland County - September 7, 1977 (as amended 1979). The applicant failed to provide any documentation which established the use prior to 1984.

During discussion by the BZA, a question was asked by BZA member William Simon whether the documents provided to the Zoning Administrator were acceptable. The Zoning Administrator stated that the documentation was acceptable. The reconsideration request is based on this interaction. The Zoning Administrator understood the question to be whether the documentation was acceptable in order to determine nonconformity, not to establish nonconformity. Based subsequent discussion and the decision of the BZA, it is the Zoning Administrator's position that the BZA understood the answer to the question posed by Mr. Simon to be that the documents provided by the applicant were sufficient to refute the position that the use could not be deemed nonconforming.

Based on this *mistake of fact*, it is requested that a reconsideration of the decision of the BZA for case #18-004 AR be granted.

Sincerely,

Geonard Price, Zoning Administrator

